2	RESOLUTION NO. 2010-07
3 4 5 6 7 8 9	A RESOLUTION OF THE TOWN COMMISSION OF THE TOWN OF LAUDERDALE-BY-THE-SEA, FLORIDA, ADOPTING COMMISSION MEETING AND AGENDA PROCEDURES; PROVIDING FOR CONFLICTS; PROVIDING FOR SEVERABILITY; AND PROVIDING FOR AN EFFECTIVE DATE
10	WHEREAS, Section 2-19 "Minutes and Procedures of Meetings," of the Code of
11	Ordinances of the Town of Lauderdale-By-The-Sea, Florida, provides that the Town
12	Commission may establish procedures relative to Town Commission meetings and agendas; and
13	WHEREAS, these procedures shall be administered and implemented with flexibility,
14	to assure that the will of the majority is accomplished while the rights of the minority are
15	protected, to the end of accomplishing Town business in an efficient, effective and respectful
16	manner; and
17	WHEREAS, the Town Commission desires to adopt procedures for Town Commission
18	meetings and agendas, as provided herein, by resolution; and
19	WHEREAS, the adoption of these procedures is in the best interest of the Town of
20	Lauderdale-By-The-Sea.
21 22 23 24 25	NOW, THEREFORE, IT IS HEREBY RESOLVED BY THE TOWN COMMISSION OF THE TOWN OF LAUDERDALE-BY-THE-SEA, FLORIDA, AS FOLLOWS:  Section 1. Recitals. The recitals contained in the preamble to this Resolution are
26	incorporated by reference herein.
27	Section 2. Procedures Adopted. The following Town Commission Meeting and
28	Agenda Procedures are hereby adopted:
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## A. TOWN COMMISSION MEETINGS

i. Regular Meetings. Pursuant to Town Code Section 2-16, the Town Commission shall hold regular meetings on the second and fourth Tuesdays of each month at Jarvis Hall. Commission meetings are traditionally held at 7:00 p.m. Commission may cancel or reschedule regular Commission meetings as it determines to be necessary. A regular meeting may be recessed to a later date certain which is announced at the regular meeting. All meetings shall be open to the public, except as may be expressly exempted by state law, and shall include a section devoted to public comment. The Town Manager or his or her designee (hereinafter referred to as "the Town Manager") shall attend regular meetings, shall prepare an agenda with appropriate backup, and shall assure that relevant staff persons are present for the items on the agenda. The Town Attorney or his or her designee (hereinafter referred to as "the Town Attorney") shall attend regular meetings. The purpose of such meetings is to conduct the business of the Town. If an item results in extensive discussion at a regular meeting, any Commissioner<sup>1</sup> may move that the item be continued to a roundtable. Items requiring Commission action to become effective must return to a regular or special Commission meeting if such action is to be taken.

ii. Roundtable Workshop Meetings. The Town Commission shall meet at least once a month in a roundtable to be conducted as a public meeting, but without public comment. Roundtables are traditionally held on the second and fourth Wednesdays of each month at 7:00 pm, if the amount of business to be conducted justifies having two roundtables in a month. The Town Commission shall determine whether the amount of business in a given month justifies one or two roundtable meetings, and schedule them accordingly. The Commission may cancel or reschedule roundtable meetings of the Commission as it determines to be necessary. A roundtable may be recessed to a later date certain which is announced at the roundtable. The Town Commission shall discuss the agenda items and provide feedback, but shall not take action at roundtables. The Town Manager shall attend the roundtable, prepare an agenda with appropriate backup, and assure that relevant staff persons are present for the items on the agenda. The Town Attorney shall attend roundtables.

## iii. Special Meetings.

- (a) Special meetings shall be handled as provided in Town Code Section 2-18.
- (b) With the written notice and following the procedures required in Section 2-18, the Commission may hold special meetings at any time on the call of the Mayor, the Manager or any Commissioner, upon no less than 24 hours' notice to each Commissioner and the public. Alternatively, special meetings may be called on such shorter notice as any two (2)

<sup>&</sup>lt;sup>1</sup> All references to Commissioner herein shall be construed to also refer to the Mayor-Commissioner.

Commissioners shall deem necessary in case of an emergency affecting life, health, property or the public peace. Immediately upon convening such special meeting, the Town Commission shall consider any such determination of emergency, and may continue the meeting if an emergency is found to exist by at least three (3) Commissioners. Emergency special meetings shall always be scheduled with as much notice as is possible under the circumstances.<sup>2</sup>

- (c) A majority of the Commissioners shall constitute a quorum to transact business, but a lesser number may meet and adjourn from time to time and, if necessary, may compel the attendance of absent Commissioners. Commission meetings are traditionally held at 7:00 p.m., but shall be scheduled to accommodate the schedule of all Town Commissioners as much as is feasible. The Town Manager shall attend the special meeting, shall prepare an agenda with appropriate backup, and shall assure that relevant staff persons are present for the items on the agenda. The Town Attorney shall attend special meetings. Only those matters listed on the agenda of the special meeting shall be discussed, and no additional items may be added at the special meeting.
- (d) Notice to the public shall be accomplished by posting at the Town Hall. Notices shall state the place, date and hour of the special meeting and the purpose for which such meeting is called and no further business shall be transacted at the meeting, except as stated in the notice. Discussions at a special meeting shall be limited to the items listed on the agenda for such meetings. All special meetings shall be open to the public, except as may be expressly exempted by state law.
- (e) A special meeting may be recessed to a later date certain which is announced at the special meeting.
- Robert's Rules of Order. For matters not addressed by this Resolution, all meetings of the Town Commission shall be governed by the rules of procedure provided by Robert's Rules of Order. Unless objection thereto is made by a Commissioner, the Mayor may refrain from a too rigid enforcement of such rules, in order to expedite the transaction of business. The Mayor may make and second motions upon passing the gavel to the Vice-Mayor.

## B. DUTIES AND RESPONSIBILITIES OF THE MAYOR

i. Mayor to Serve as Presiding Officer. The Mayor shall be the presiding officer at all Town Commission meetings. The Vice Mayor shall act as the presiding officer during the absence of the Mayor. In the absence of both the Mayor and

<sup>&</sup>lt;sup>2</sup> Section (b) shall not be given effect unless and until Section 2-18 of the Town Code of Ordinances is revised to authorize its provisions.

Vice Mayor, the remaining Commissioners shall, by majority vote, select a presiding officer (Mayor Pro Tem) to carry out the functions of Mayor for that meeting, as defined in this Resolution.

- ii. Mayor to Determine Questions of Order. The Mayor may determine questions of order raised by the Commission or ask the Town Attorney to advise on such questions. The Town Attorney shall be the parliamentarian and shall decide appeals by the other Commissioners of the Mayor's ruling on a point of order. Such decisions shall be guided by the law that parliamentary procedure shall not be used to thwart the will of the majority of the Commission. A majority vote of the Town Commission, following a proper motion and a second appealing the Mayor's or Town Attorney's decision, will ultimately govern appeals of questions of order. The Mayor may consult with the Town Attorney for advice on any question of order at any time.
- iii. Mayor's Conduct of the Meeting. In accordance with Town Charter Section 5.2(1), the Mayor shall have a voice and a vote on all questions and items, and be called last, but does not have veto power. The Mayor may make and second motions upon passing the gavel. The Mayor shall introduce agenda items by the agenda item and number. The Town Attorney shall read the titles of legislation as may be requested by the Mayor. Thereafter, the Mayor may call upon the Town Manager to give any needed explanation of the item up for consideration. Following this, the item shall be opened for Town Commission discussion or public hearing as required by the item, under the guidelines established herein. All comments or questions by the attending public shall be directed to the Mayor. All motions shall be read aloud before a vote is taken. After a decision is made, it shall be read back by the Town Clerk as clearly and concisely as possible.
- Mayor to Maintain Decorum at Town Commission Meetings. iv. member of the audience become unruly or behave in any improper manner prejudicial to the proper conduct of the meeting, the Mayor shall maintain order and decorum in accordance with Section 2-23 of the Code. All comments shall relate to Town business. The broadest possible accommodation shall be provided for statements of personal opinion, but no one shall engage in personal attacks. Proper titles shall be used at all times, to contribute to a respectful and businesslike atmosphere. The Mayor may interrupt to maintain order and decorum, but such interruption shall not reduce the speaker's time. The Mayor is given the right and the authority to require such person to leave Jarvis Hall, to be accompanied, if necessary, by a Police Officer, in accordance with Section 2-23. In the event the audience, or a part thereof, becomes unruly, the Mayor may either recess or adjourn the meeting. Persons violating Florida Statute Section 871.01 may be arrested by police officers present and noting the willful interruption or disturbance.

### C. ORDER OF BUSINESS

162 The order of business of the Town Commission at the regular Commission meetings shall 163 be as follows: 164 165 Call to Order/Invocation/Pledge of Allegiance 166 (1) 167 (2) Additions, Deletions, Deferrals of Agenda Items Special Presentations (3) 168 **Public Comments** 169 (4) Public Safety Discussion (5) 170 Approval of Minutes 171 (6) Consent Agenda 172 (7) Ordinances 173 (8) Resolutions 174 (9) Quasi-Judicial Public Hearings 175 (10)**Commissioner Comments** (11)176 Old Business 177 (12)178 (13)New Business Town Manager Report 179 (14)Town Attorney Report 180 (15)

(16)

Adjournment

Where any applicable law may require a different order or procedure for the Commission meeting, such as for meetings involving the budget, those laws shall be followed and the meeting procedures altered as may be appropriate.

## D. COMMISSION DISCUSSION

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Discussion by Commissioner. Discussion by Commissioners shall be limited to i. three minutes except as may otherwise be determined by a majority of the Town Commission. Each Commissioner shall be afforded the opportunity to offer rebuttal on each item discussed, which shall also be limited to three minutes. A Commissioner, once recognized by the Mayor, shall direct all comments or questions on the subject matter being discussed to the Mayor only. Commissioners shall not engage in cross conversation with other Commissioners or the public, and shall not engage in personal attacks. Commissioners shall not interrupt another Commissioner who has the floor, and shall be polite and respectful. Those who are disruptive shall receive at least one warning before being ejected in accordance with Code Section 2-23. The Town Manager may play a role in keeping the Town Commission discussion on topic and keeping the meeting moving forward. The Mayor shall not unreasonably withhold or delay recognition of any Commissioner desiring to speak. The Mayor shall recognize other Commissioners in rotation and not call on any Commissioner a second time or subsequent time until such time as all Commissioners shall have had an opportunity to speak.

ii. Questions by Commissioners. In the event a Commissioner wishes to direct questions to another Commissioner or to the public, the questions shall be directed to the Mayor who, in turn, will recognize the Commissioner or member of the public who wishes to answer the specific questions. In the event a Commissioner wishes to direct a question to the Town Manager, the question shall be directed to the Town Manager through the Mayor, who will, in turn, recognize the Commissioner. All questions of Town staff shall be made through the Town Manager.

# E. PUBLIC PARTICIPATION AND DISCUSSION

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- i. **Public Hearings**. Individuals wishing to speak on matters that appear on the agenda as "Public Hearings" need only to be recognized by the Mayor. The public shall be permitted to speak after the Mayor opens an item for Public Hearing, for a maximum of three minutes each. After the Public Hearing is closed by the Mayor, only Commissioners or Town administration shall discuss the item.
- Addressing Commission: Manner and Time. Public discussion at public ii. hearings or at items which are opened to public discussion (other then the general Public Comment portion of the meeting) shall be limited to three minutes maximum per person. However, the Mayor may authorize the extension of this time frame, after due consideration for the substance, content, and relative importance of the subject. Each person who addresses the Commission shall approach the speaker's podium, shall give his or her name and state whether he or she is a resident of the Town. No person other than the member of the public recognized by the Mayor as having the floor shall be permitted to enter into discussion without the permission of the Mayor. No person shall approach the dais without first receiving permission from the Mayor. All questions from the public to the Commission shall be addressed through the Mayor, and shall be handled in the manner that the Mayor sees fit. The normal practice shall be for the Town Manager to designate a staff person to follow up on questions or requests, and to avoid conversation between the public speaker and the members of the Commission or the Town administration. Any answers that may be given shall not reduce the speaker's time. Speakers shall conduct themselves in a polite and respectful manner, and shall use proper titles when addressing Commissioners, the Mayor or other Town officials or staff by name. Persons who are disruptive shall receive at least one warning before being ejected in accordance with Code Section 2-23.

#### F. COMMISSION MEETING ITEMS

i. **Special Presentations**. This section of the agenda is reserved for presentations, proclamations or items of special recognition.

ii. Public Comments. Individuals wishing to speak on matters not on the agenda for a public hearing, but still pertinent to the Town, may do so by signing in with the Town Clerk prior to the meeting. A statement shall be included in the agenda of each Commission meeting at which public comments is an item on the agenda, summarizing these procedures. The Mayor will recognize those persons who signed in under the agenda item "Public Comments," and may also recognize other persons who desire to speak. The time limit for each person to speak shall be three (3) minutes. The speaker is allowed uninterrupted time to present his or her point of view. Persons may reserve their comments for one agenda item at the time that the item is being discussed, in lieu of using their public comment time. The Town Manager shall follow up on public comments as appropriate, and shall inform the Town Commission of any such follow up.

- iii. **Public Safety Discussion**. The chiefs of the Town's police, fire and emergency medical service providers will attend each regular Commission meeting, and be available to answer questions from the Commission on their activities during this section of the agenda.
- Consent Agenda. There shall be a consent agenda during each regular Town Commission meeting. The consent agenda shall contain motions and other matters which, in the opinion of the Town Manager, may be handled and implemented without necessity for discussion. Unless a Commissioner specifically requests that an item be removed from the consent agenda, such items shall be approved and adopted by a single motion and vote of the Commission.
- v. **Ordinances and Public Hearings**. Ordinances or other items requiring a public hearing shall be placed on this portion of the agenda.
- vi. **Resolutions**. Resolutions not included on the consent agenda shall be placed on this portion of the agenda. The Mayor may allow public comments on Resolutions.
- vii. **Commissioner Comments**. This section of the agenda shall be utilized by the Mayor and Commissioners to provide informational reports. Each Commissioner and the Mayor shall have a maximum of five minutes for such reports, and there shall be no discussion with other Commissioners of such items. The order of speaking shall be determined at random.
- viii. Old and New Business Commissioner Agenda Items. Commissioners may submit a request for the preparation of policy, legislation or action by the Town Attorney or Town Manager. Except for informational reports, a signed written memorandum or form provided for such purposes shall state the purpose of the item/action, the major points to be covered, the reasons for necessary action, whether visual aids such as maps, plans, photos or PowerPoint-style presentations may be appropriate, and the specific action or motion desired by the

Commissioner. This agenda request shall be provided to the Town Manager prior to the deadline for closing the agenda of the meeting for which it is requested, and date stamped on the front of the first page upon receipt by Town staff. If the item can be resolved by the Town Manager without action of the Commission, the Manager shall be given the opportunity to do so. Once heard, the request shall not be acted upon until such request is approved by motion of the majority of the Town Commission. As much as possible, the topic of the report or item shall be provided to the Town Manager prior to the close of the agenda, so that the item may be noticed to the public.

- ix. Town Manager Report. Pursuant to Charter Section 5.5(5), the Town Manager shall attend all meetings of the Commission and has the right to take part in the discussion, but not to vote. The Town Manager shall recommend for adoption such measures as the Manager deems appropriate, necessary or expedient for the interests of the Town. This section of the agenda shall be utilized by the Town Manager for reports and additional items for Commission direction or action. The Town Manager shall produce a written progress report for all major pending events in the Town, and an updated version shall be provided as backup for the Town Manager Report at each regular Commission meeting. The Manager may show an item as complete when he or she deems it so, in a separate section at the bottom of the progress report. Upon approval of the report by the Town Commission, the completed item may be removed from the next progress report.
- x. **Town Attorney Report.** The Town Attorney shall make any report to the Commission at this point in the agenda. However, if the Town Attorney has substantial matters for the Commission to discuss or decide, they shall be presented as agenda items.
- xi. **Adjournment**. All meetings of the Town Commission, whether they be special or regular meetings, shall be adjourned at 11:00 p.m. However, the Town Commission, by affirmative vote of four (4) Commissioners present at the meeting, may extend the meeting beyond the time limit. In any event, the motion to continue the meeting must provide for a specific time frame which the Town Commission will honor for the purposes of continuing the meeting.

## F. COMMISSION AGENDA PREPARATION

i. Agenda Closing Dates. The agenda for all regular meetings of the Town Commission shall be closed by noon on the Monday of the week prior to the date of the meeting. The agenda for all roundtable meetings of the Town Commission shall be closed by noon on the Tuesday of the week prior to the date of the meeting. The Manager shall determine the agenda closing date for any special meetings at least seven (7) days prior to the date of the meeting. No additional items shall be added to the agenda of the regular meeting after the agenda closing

date unless it is deemed to be an emergency. An emergency item requiring immediate Commission action may only be added to the agenda by majority vote of the Town Commission at the meeting. Alternatively, the item may be deferred to a date certain.

## ii. Placement of Commissioner Items on Agenda.

- appropriate background Regular Meetings. All material accompany the item on the form given for this purpose, and the action proposed to be taken shall be clearly stated. All information relating to items to be placed on the agenda shall be submitted by the Town Commissioner to the Town Clerk by 12:00 noon on the Monday of the week prior to a regular meeting. A complete package of all agenda material shall be provided to the Town Commission by the Town Clerk no later than 5:00 p.m. on the Friday prior to the regular meeting, and is also posted on the Town website. In the event that pertinent information relating to the agenda item is missing or unaccounted for prior to the meeting, the Town Commission may remove the item from the agenda at the regular meeting. Voluminous agenda items, such as the responses to requests for proposals or qualifications, shall be provided to the Town Commission by the Town Clerk no later than 5 p.m. on the Thursday prior to the date of the regular meeting, if Any PowerPoint-style presentations to be presented at a regular Commission meeting by Town staff, or by other persons if an advance copy of such presentation has been provided to the Town staff, shall be provided to the Commission by the Town Clerk at least 48 hours prior to the meeting time, if feasible.
- (b) Roundtable Workshop Meetings. All appropriate background material shall accompany the item on the form given for this purpose, and the item of discussion and any action to be considered shall be clearly stated. All information relating to items to be placed on the agenda shall be submitted by the Town Commissioner to the Town Clerk by 12:00 noon on the Monday of the week prior to a regular meeting. Items requiring no backup shall be submitted to the Clerk by noon on Wednesday, one week prior to the roundtable meeting. A complete package of all agenda material shall be provided to the Town Commission by the Town Clerk no later than 5:00 p.m. on the Monday prior to the date of the roundtable meeting, and is also posted on the Town website. The Town Commission may discuss the item, defer the item to a later roundtable, or indicate that the item is ready to be placed on the agenda of a regular or special commission meeting for action.
- iii. **Preparation of Legislation**. All Ordinances and Resolutions shall show the name of each Commissioner and whether such Commissioner voted for, against or failed to vote. All Ordinances and Resolutions, once approved by the Town Commission, shall be executed by the Mayor and attested by the Town Clerk.

- 387 iv. **Sequence of Agenda Items**. Upon request by the Mayor, items on the agenda may be moved out of sequence in order to expedite the matters before the Town Commission, or assure that items that are related to each other are considered in context.
  - v. **Procurement/Purchasing Agenda Items**. The Town Manager shall provide suitable relevant backup and information on the item, including any information on past experience with bidders or responders on a purchasing item.
  - vi. **Minutes**. The Town Clerk shall have minutes ready for approval on the next available Commission meeting agenda if feasible, given the number and length of pending minutes and other workload considerations. Minutes shall record all actions taken by the Commission, and shall contain sufficient detail regarding decisions made, comments received, and discussion of the Commission.

## G. OTHER PROCEDURES

- i. **Town Charter**. Nothing herein shall conflict with procedures mandated by the Town Charter.
- ii. **Motion to Reconsider**. A motion to reconsider any question which has been determined by the Town Commission may be made only by a Commissioner who voted on the prevailing side and who, not later than the next regular meeting following that on which such question was so determined, requested that a motion to reconsider be placed on the next regular meeting agenda.
- iii. **Roll Call Vote**. Any Commissioner may demand the yeas and nays on any question submitted, or to be submitted, to voice vote and, when so demanded, the Town Clerk shall call the roll of Commissioners present and record the vote of each Commissioner.
- iv. **Tie Vote**. Tie votes automatically fail.
- v. **Action Agenda**. An action agenda shall be circulated by the Town Clerk within forty-eight hours of each Commission meeting if feasible, containing a brief description of action taken or discussion among the Commission on each agenda item.
- vi. **Order of Seating**. On the Commission dais (facing the audience), the Town Clerk shall be seated at the left end and the Town Manager shall be seated at the right end. The Mayor shall be seated in the center of the dais, with the Town Attorney seated to his or her left side.
- vii. Waiver of the Procedures. The intent of these procedures is to assure the smooth and efficient functioning of the Commission meeting, and to prioritize the

432 433 434 435 436 437 438	completion of Town business. The procedures shall always be applied and interpreted to carry out the will of the majority of the Commission while giving due consideration to the rights of the minority. However, any Commissioner may propose to waive the strict application of the procedures in a particular circumstance. The procedure shall be waived upon a proper motion, second and approval of the waiver by a simple majority. A permanent change to the procedures shall be accomplished by adopting an amending Resolution.
439 440	H. QUASI-JUDICIAL PROCEEDINGS
441	II. QUASI-JUDICIAL FROCEEDINGS
442 443 444	Quasi-judicial proceedings shall be excepted from this Resolution and shall be governed by Town Code.
445	Section 3. Conflict. All resolutions or parts of resolutions in conflict herewith be
446	and the same are hereby repealed to the extent of such conflict.
447	Section 4. Severability. The provisions of this Resolution are declared to be
448	severable and if any section, sentence, clause or phrase of this Resolution shall for any reason be
449	held to be invalid or unconstitutional, such decision shall not affect the validity of the remaining
450	sections, sentences, clauses, and phrases of this Resolution, but they shall remain in effect, it
451	being the legislative intent that this Resolution shall stand notwithstanding the invalidity of any
452	part.
453	Section 5. Effective Date. This Resolution shall become effective immediately upon
454	its adoption.
455 456	PASSED AND ADOPTED THIS day of, 2010.
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459 460 461	ATTEST:
462 463	Town Clerk
464 465 466	APPROVED AS TO FORM AND LEGAL SUFFICIENCY:

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Town Attorney